CITY OF COVINA

STAFF REPORT

TO:

CITY COUNCIL

DATE: June 12, 1978

FROM:

RICHARD A. MILLER, CITY MANAGER

SUBJECT:

1978-79 BUDGET STUDY SESSION - JUNE 12, 1978

The attached budget summary sheets are presented for Council consideration in an unusual format due to the unique nature of this year's budgeting process.

On June 5, 1978, we scrapped the completed operating budget that would normally have been presented at this time, and we actually started from zero based expenditure estimates to the service levels we project at this time for your consideration. This approach was necessitated by the passage of Proposition 13 and the information I have received from Sacramento as to the availability of our estimated property tax revenue and replenishment funds from State surpluses.

We have not budgeted, as revenue, the 1% property tax since there appears to be many uncertainties as to the availability of funds that may be distributed to the 5,000 taxing agencies in California. Therefore, if and when these funds are distributed, City Council can prioritize the re-employment of personnel in staff positions that suffer critical shortages.

The expenditure estimates presented for your consideration, in general terms, reflect a reduction of 57 full-time employees and 20 of our part-time and CETA employees. A total reduction of \$1,660,000 in Personnel, Service and Supplies, and Capital Outlay is projected. These reductions generally follow the estimates I presented to Council at our budget review session on April 10, 1978.

We have scheduled additional budget review sessions on June 21, 1978, at which time we will present an initial budget document, and on June 26, 1978. I would hope that Council will approve our proposals at one of these two sessions in order to lawfully notify employees who will be affected by the layoffs that they will be terminated as of July 15, 1978 due to budgetary limitations.

We will present a balanced budget that reflects the wishes of the people, but our level of service in many areas will be reduced drastically. These are difficult times but all city personnel will continue to serve our citizens as efficiently and effectively as possible.

RAM: dep attachments

78 04228

INSTITUTE OF GOVERNMENTA STUDIES LIBRARY NOV 1 8 2024

UNIVERSITY OF CALIFORNIA

PROGRAM OF SERVICE SUMMARY							
Fund Building	Function Public Sa	fety	Department or Building	Activity	Account 1-266		
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79		
Salaries Services and Supplies Capital Outlay Total Expense Personnel Quota Regular Seasonal	97,067 9,781 379 107,227	77,719 8,997 -0- 86,716 4.5	87,375 7,935 40 95,350 4.5	45,000 6,860 -0- 51,860			
Total Personnel	5	4.5	4.5	3			

The Building Department develops and implements the building regulations for the City of Covina. It protects the public through enforcement of building laws which provide minimum standards of safety. The Building Department is self-staining through its building fees. For these reasons, the level of service in this department should not be diminished in any manner.

The decrease in this budget is due primarily to the transfer of the Building Director's salary into the Public Works Administration budget as the Director of Field Services. This position will encompass the Building Director's function.

INSTITUTE OF GOVERNMENTAL STUDIES LIBRARY

JUN 26 1978

UNIVERSITY OF CALIFORNIA

INSTITUTE OF GOVERNMENTAL

STOT BY MILE

LINIVERSITY OF CALIFORNIA

PROGRAM OF SERVICE

SUMMARY							
Fund	Function		Department or	Activity	Account		
General	General G	overnment	City Atto	rney	1-240		
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79		
Salaries Services and Supplies Capital Outlay Total Expense	19,404 11,000 -0- 30,404	19,404 12,000 -0- 31,404	19,404 12,000 -0- 31,404	19,404 12,000 -0- 31,404			
Personnel Quota Regular Seasonal Total Personnel							

The City Attorney is the legal advisor to the City Council, various boards and commissions, and the City staff. Due to the uncertainties of the future and the increased potential for litigation, this budget has not been reduced.

PROGRAM	OF	SERVICE	
---------	----	---------	--

SUMMARY							
Fund	Function		Department or	Activity	Account		
General	General Go	vernment	City Cler	°k	1-202		
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79		
Salaries Services and Supplies Capital Outlay	33,235 6,695 153	33,978 18,895 450	32,066 21,570 475	36,003 13,745 270			
Total Expense Personnel Quota Regular	40,083	53,323 2	54,111	50,018 2			
Seasonal Total Personnel	2	2	2	2			

Because the majority of the work assigned to this office is mandated by State and municipal statutes, there has been no cutback in work load or programs. However, there has been a cutback in funds with which to implement them. As of July 1, 1978, the City Clerk Department will be responsible for the payment of Worker's Compensation medical bills.

PROGRAM OF SERVICE

SUMMARY								
Fund	Function		Department or	Activity	Account			
General	General G	Government	City Cour	ncil	1-201			
Classification	Actual Current Expenses Budget 1976-77 1977-78		Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79			
Salaries Services and Supplies Capital Outlay	9,000 5,392 -0-	9,000 17,170 -0-	9,000 17,170 -0-	9,000 10,605 -0-				
Total Expense Personnel Quota	14,392	26,170	26,170	19,605				
Regular Seasonal	5	5	5	5				
Total Personnel	5	5	5	5				

The City Council is the legislative and policy making body of the City and has final responsibility and authorization on everything that the City does. The three major accounts of this budget have been trimmed substantially.

- .522 General printing and advertising
- .651 Memberships, subscriptions and meetings
- .652 Conferences

PROGRAM	OF	SERVICE
INVUNAM	v	SERVICE

SUMMARY							
Fund General	Function General G	Government	Department or Finance	Activity	Account 1-230		
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79		
Salaries Services and Supplies Capital Outlay	83,625 32,497 838	98,996 28,923 760	99,675 28,660 635	89,514 28,660 50			
Total Expense Personnel Quota	116,960	128,679	128,970	118,224			
Regular Seasonal	6	6	6½	5½			
Total Personnel	6	6	6½	5½			

The Finance Department proposed budget includes the elimination of one full-time Account Clerk. Since the Finance Department is the centralized finance, accounting, purchasing and licensing office of the City, there cannot be a corresponding decrease in the level of service. The elimination of the one Account Clerk impedes the Finance Department's ability to complete tasks in a thorough and timely manner. The deleted Account Clerk normally staffs the water and refuse payment desk; therefore, delays to customers in lines may be anticipated.



PROGRAM OF SERVICE SUMMARY Fund **Function Department or Activity** Account General Public Safety 1-264 Fire Classification Proposed Actual Revised Council Current Budget Expenses Current Exp. Adopted Budget 1978-79 1977-78 **Budget '78-79** 1976-77 1977-78 1,070,756 1,088,800 986,152 925,209 Salaries Services and Supplies 97,346 92,910 90,225 78,825 Capital Outlay 9,067 6,317 6,315 1.004 1,092,565 1,169,983 1,185,340 1,005,038 **Total Expense** Personnel Quota 48 48 Regular 48 40 Seasonal **Total Personnel** 48 48 48 40

The reduction of eight full-time fire fighter positions will require the closure of both outlying fire stations and the reduction of the current minimum manning level of twelve per shift to nine per shift. These reductions will cause an increase in response time from five to seven minutes to some of the areas to the extreme west or east of Station #1.

This reduction in manpower will effect the current I.S.O. grading of class three. We can also expect an increase in fire loss because of time delay to the western and eastern portions of our city.

With the projected reductions in manpower, the paramedic program can be maintained. The loss of one paramedic position is covered by the overtime section of the budget. Barring any unforeseen increase in sick time and/or industrial accidents, there should not be any problems.

The new organizational plan will include an additional captain to provide increased coverage in fire prevention activities, such as inspection programs for public assemblage, school, institutional and industrial occupancies.

The service and supply portions of the budget have been significantly reduced, but adequate funds have been included to prevent the outlying stations from deteriorating.



	MMARY			
Function General Go	overnment	Department or a Planning	Activity	Account 1-247
Actual	T	Davisad	Proposed	Council

SUMMARY							
Fund General	Function General Go	vonmont	Department or Activity		Account 1-247		
	delleral do	vernment	Planning		1-247		
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79		
Salaries Services and Supplies Capital Outlay	86,645 14,730 100	81,316 9,607 100	86,479 9,607 100	70,823 9,139 100			
Total Expense Personnel Quota	101,475	91,023	96,186	80,062			
Regular Seasonal	5.5	4.5	4.5	3.5			
Total Personnel	5.5	4.5	4.5	3.5			

The Planning staff was reduced in March to one planner when the Planning Director was transferred to the Covina Redevelopment Agency. After the Proposition 13 approval, it was determined to keep the Planning Department at this staffing. The following program cuts are required due to the staffing level.

All activities on the General Plan, planning elements and other related planning functions will be dropped. The daily activities at the counter and telephone inquiries along with staff reports on permit applications and site plan reviews will continue at a somewhat reduced level. Commission and Council meetings and the work that results from this activity will round out the activities of the department. Zoning enforcement will continue at the present level to protect the integrity of the Planning function.



PROGRAM	OF	SERVICE
---------	----	---------

SUMMARY								
Fund	Function		Department or	Activity	Account			
General	General G	iovernment	Personnel		1-250P			
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79			
Salaries Services and Supplies Capital Outlay	40,330 21,787 37	42,487 24,226 50	38,650 20,205 30	28,462 12,390 -0-				
Total Expense Personnel Quota	62,154	66,763	58,885	40,852				
Regular Seasonal	3	3	3	2				
Total Personnel	3	3	3	2				

With impending layoffs in numerous departments, any replacement of personnel in the coming year will likely be facilitated via a "rehire" list. For this reason, accounts for medical examinations, psychological exams, etc. will function at reduced levels. The proposed budget eliminates the position of Personnel Technician and thus inhibits this division's ability to:

- 1. Keep files up to date.
- 2. Update affirmative action and EEO reports.
- 3. Handle daily routine personnel functions.



PROGRAM OF SERVICE SUMMARY Fund **Function** Department or Activity Account General Public Safety Police 1 - 260Classification Proposed Actual Revised Council Current Budget Expenses Budget Current Exp. Adopted 1978-79 1976-77 Budget '78-79 1977-78 1977-78 Salarias 1,121,286 1,248,016 1,227,500 943,925 Services and Supplies 207,103 194,134 225,717 226,750 Capital Outlay 1.977 2.310 2,200 -0-**Total Expense** 1,330,366 1,476,043 1,456,450 1,138,059 **Personnel Quota** Regular 57 57 41

32

89

32

89

18

59

Seasonal

Total Personnel

The projected budget for the Police Department to accommodate the Proposition 13 Initiative is a severe curtailment of law enforcement services and programs. This budget as proposed will greatly impair the level of police protection now offered to our community and will shift ancillary responsibilities performed currently by part-time less expensive personnel to the police officers remaining of a sharply reduced work force. The loss of the Covina Jail facilities will require the transportation of every prisoner to the Los Angeles County Jail for incarceration. Such transportation will generally require two officers for safety reasons and the combined round trip will take an average of two hours. Since the overtime account has also been reduced to permit overtime for court appearances and the continuation of field assignments, most manpower replacement overtimes have been eliminated which also reduces staffing levels. This will not allow for vacation, sick leave, court appearance, and injured on-duty relief. Practically speaking, these reductions leave us with basically an emergency response policing system often being delayed by deficient manning levels for safety reasons when no back-up help is available. Preliminary inquiries with surrounding police agencies indicate that our mutual aid capabilities and reliance on one another will be unreliable. Response times will no doubt be delayed for lengthy periods of time until personnel are available and help comes.

All crime prevention and non-criminal calls for police services will be eliminated. Personnel reductions will require the handling of minor crime reports by mail without investigation at the scene. Free patrol time normally adding to the protection of one's home and property will be drastically reduced. Enforcement of laws and arrests will be for serious offenses to accommodate a reduced communications staff, records staff, investigation staff, patrol staff, and most likely the district attorney and court staffs.

This budget also includes elimination of the Crossing Guard program.



SUMMARY								
Fund	Function		Department or	Activity	Account			
General	Police	2	Animal Co	ontrol	1-258			
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79			
Salaries Services and Supplies Capital Outlay	10,956 9,474 936	18,404 11,880 50	18,980 12,045 315	21,879 14,865 400				
Total Expense Personnel Quota	21,366	30,834	31,340	37,144				
Regular Seasonal	0	2	2	2				
Total Personnel	1	3	3	3				

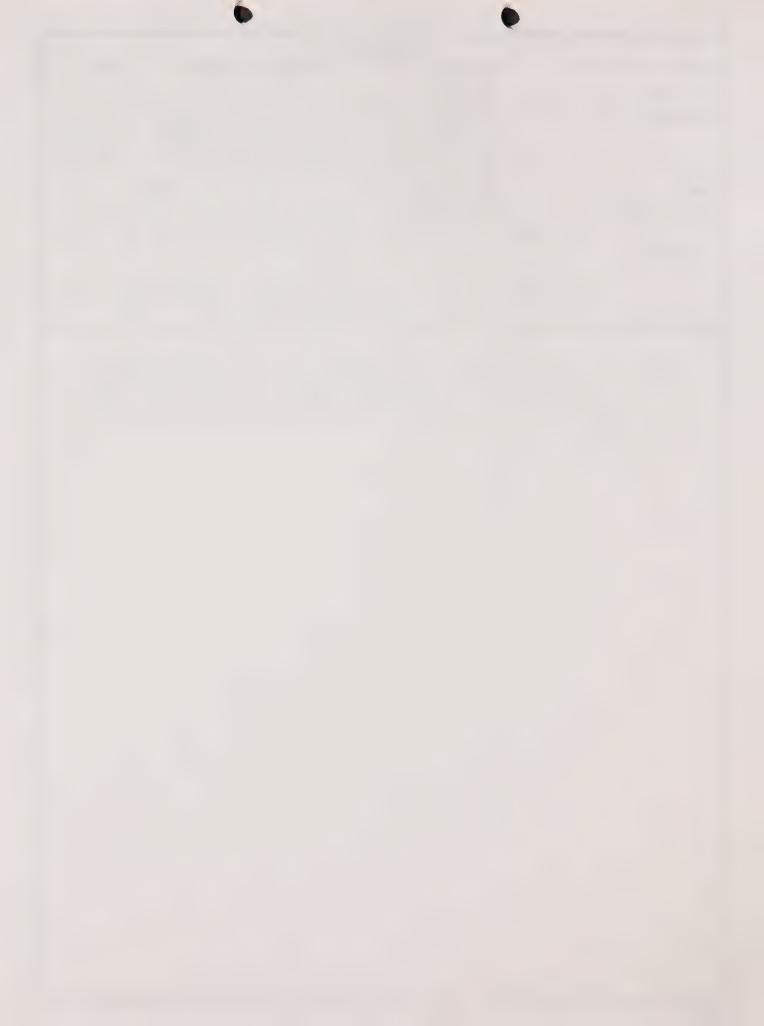
This division within the Police Department will likely be self-supporting this coming year. Any reduction would render the licensing program useless.



PROGRAM OF SERVICE	PROGRAM	OF	SERVIC	E
--------------------	---------	----	--------	---

SUMMARY								
Fund	Function		Department or	Activity	Account			
General	Public S	Safety	Communica	tions	1-251			
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79			
Salaries Services and Supplies Capital Outlay	126,677 75,065 1,118	143,021 95,610 50	132,330 80,605 50	123,756 76,301 -0-				
Total Expense Personnel Quota Regular Seasonal	202,860	238,681	213,065 10	200,057 8				
Total Personnel	10	10	10	8				

While services and supplies have been reduced \$19,109, the major reduction is caused by reducing the number of dispatchers from 10 to 8. This reduction in dispatchers causes the operation of communications to be deficient in manning levels. Minimal relief only is provided for when dispatchers are on vacation or sick.



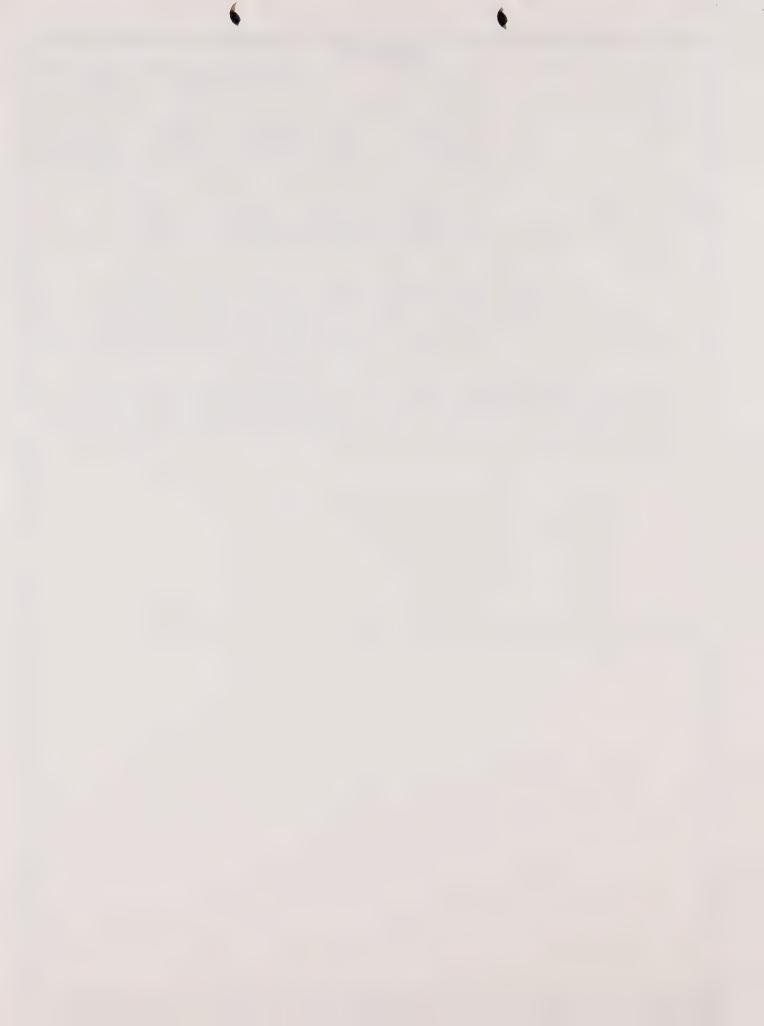
PROGRAM	OF	SERVICE

SUMMARY								
Fund	Function		Department or	Activity	Account			
Public Library	Public Li	brary	Public Li	brary	20-315.411			
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79			
Salaries Services and Supplies Capital Outlay Total Expense Personnel Quota Regular Seasonal Total Personnel	183,721 51,140 31,159 266,062 14 5	209,763 48,672 52,600 307,585 15 5	204,085 54,695 49,095 307,875 15 5	73,872 20,010 -0- 93,882 4 0				

The above budgeted figure will provide for a minimal library service program. The proposed amount will allow the Library to be open to the public 29 hours a week instead of the present 60 hours. Staff will be reduced from the present 15 full-time, 5 part-time to 4 full-time. The bulk of the \$20,010 service and supplies figure is needed to keep the building open. The Library hours will be:

Tuesday 2:00 to 5:00, 6:00 to 9:00
Wednesday 2:00 to 5:00, 6:00 to 9:00
Thursday 12:00 to 5:00
Friday 12:00 to 5:00
Saturday 10:00 to 5:00

Books will be circulated while the Library is open, however, reference assistance will be minimal.

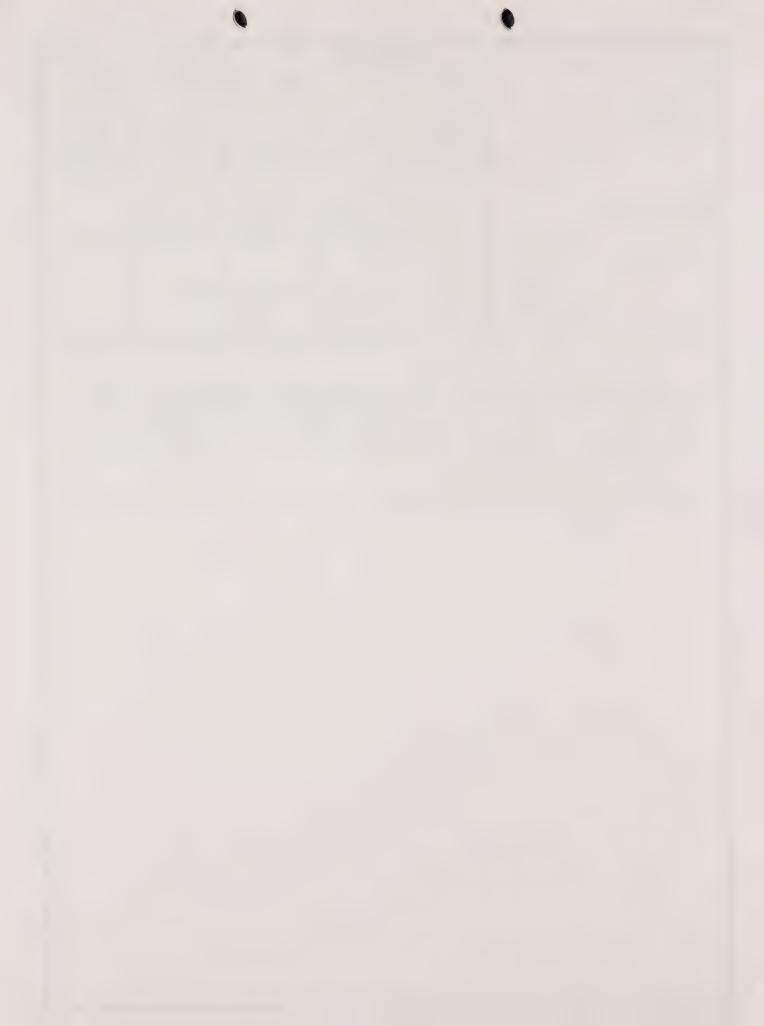


PROGRAM	OF	SERVICE
L. LINGSON LINES	U 1	OFLILL

SUMMARY								
Fund	Function		Department or	Activity	Account			
General	Public Wo	rks	Administ	ration	1-280			
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79			
Salaries Services and Supplies Capital Outlay		46,584 2,937 830	46,604 2,915 825	65,632 2,217 -0-				
Total Expense Personnel Quota		50,351	50,344	64,849				
Regular Seasonal	2	2	2	3				
Total Personnel	2	2	2	3				

This budget demonstrates an increase due to the transfer of two positions-Director of Field Services and $\frac{1}{2}$ of a Secretary II. The Director of Field Services is a newly created position needed to better coordinate the Equipment, Parks, Refuse, Street and Water Divisions. The $\frac{1}{2}$ Secretary II is currently in the Parks Budget. The Field Services Director will also continue as Building Director.

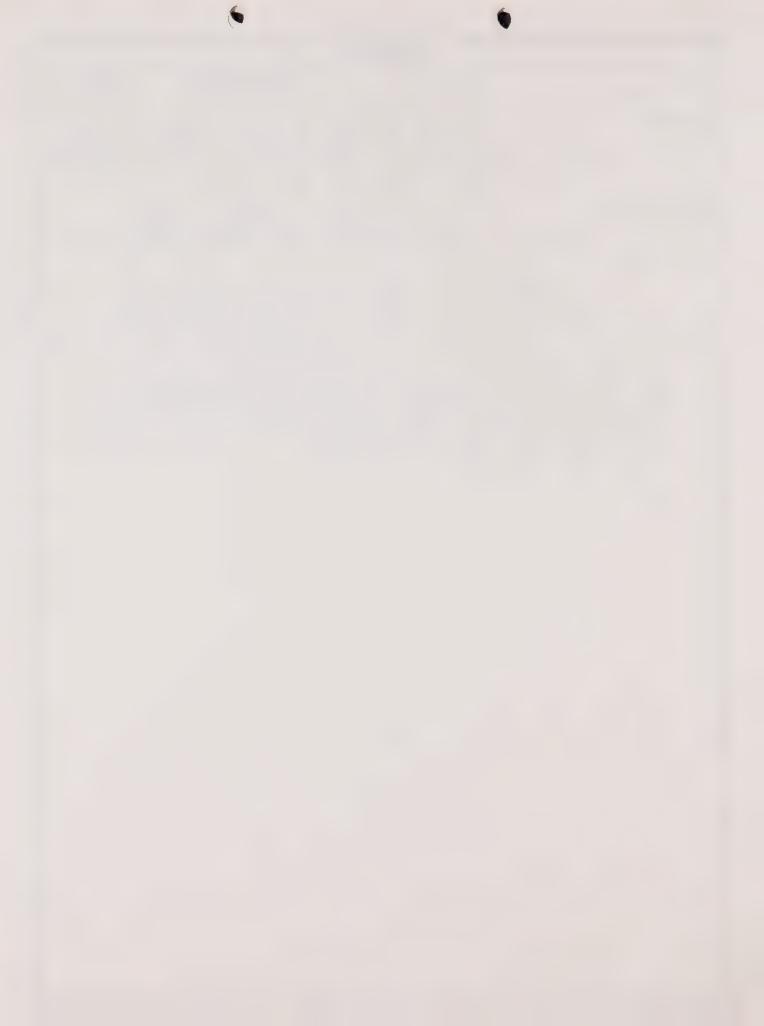
The Public Works Director is budgeted for $\frac{1}{2}$ year only due to the retirement of Earl Elton.



PROGRAM OF SERVICE

SUMMARY								
Fund	Function		Department or	Activity	Account			
General	Public Wo	orks	Engineer	ing	1-282			
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79			
Salaries Services and Supplies Capital Outlay	124,554 5,827 20	123,793 8,341 100	125,940 6,750 25	123,312 6,520 50				
Total Expense Personnel Quota	130,401	132,234	132,715	129,882				
Regular Seasonal	7	6.5 1	6.5 1	6.5 2				
Total Personnel	8	7.5	7.5	8.5				

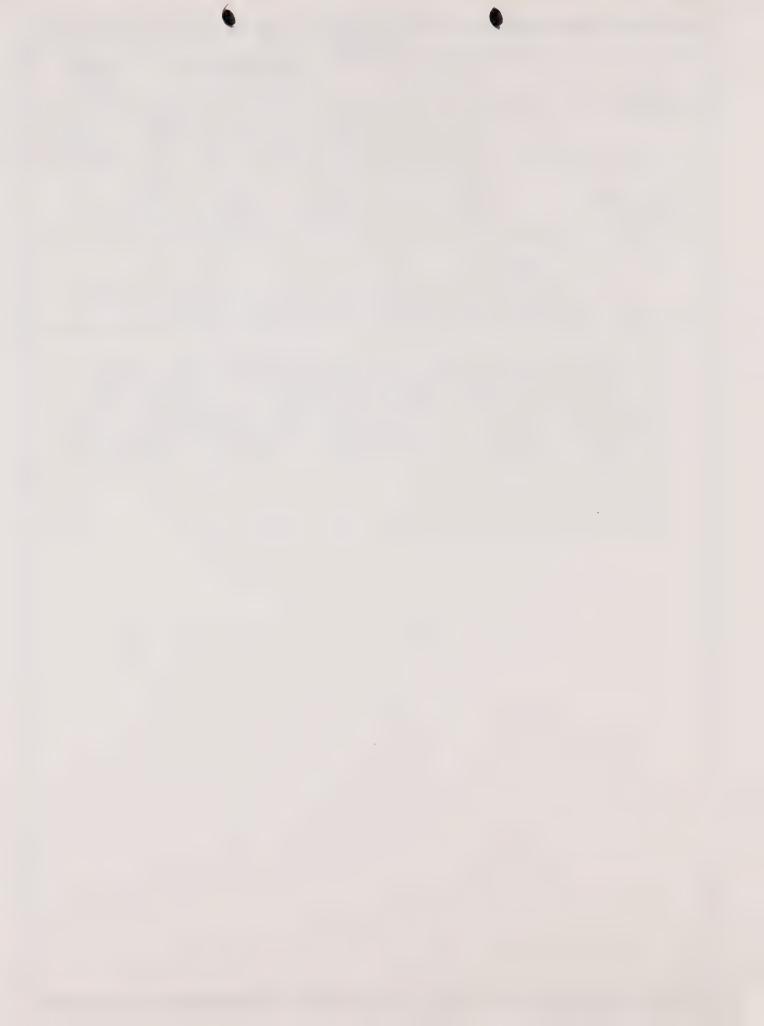
The Engineering Division provides the civil engineering services for the City. Any elimination of personnel in this division requires an even higher expenditure in contracting costs. The budget reduction from \$148,738, as originally submitted, to \$129,882 results from the elimination of one proposed civil engineering assistant. Some additional savings were secured by minor reductions in services and supplies.



SUMMARY								
Fund	Function		Department or Activity		Account			
Parks	Parks		Public Wor	rks	1-285			
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79			
Salaries Services and Supplies Capital Outlay		142,133 65,366 921	142,995 62,455 840	60,603 54,538 800				
Total Expense Personnel Quota		208,420	206,290	115,941				
Regular Seasonal		912	91/2	4				
Total Personnel		9½	91/2	4				

This budget proposes to discontinue service to Griswold School property, the Girl Scout area, the small golf course adjacent to the City Yard, and all non-City organizations including service clubs. Assistance for the Lion's Club 4th of July event will be maintained. Maintenance of all other locations will be reduced in excess of 50%. The maintenance at the various parks will be directed at controlling excessive growth. The citizenry can anticipate that the appearance of Covina's parks will deteriorate considerably.

There will be a 5 position staff cut in this budget. The ½ Secretary II has been transferred to the Public Works Administration Budget.



PROGRAM OF SERVICE SUMMARY								
Fund	Function		Department or	Activity	Account			
General	Public Wo	rks	Street		1-290			
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79			
Salaries Services and Supplies Capital Outlay	244,892 116,917 2,718	254,259 168,637 3,525	254,965 147,055 4,095	159,272 94,194 1,500				
Total Expense Personnel Quota	364,527	426,421	406,115	254,966				
Regular Seasonal	18.5	18.5	18.5	11.5				
Total Personnel	18.5	18.5	18.5	11.5				

Tree planting, parking lot maintenance and all other work other than for the City of Covina has been eliminated from this budget. The following work will be curtailed.

Street sweeping will be dropped to once a month for residential and twice a month for commercial areas. Landscaping maintenance will be reduced from weekly service to biweekly service. Concrete work will be limited to patching to avoid liability. Street tree trimming and tree spraying will be reduced 50 percent. Weed spraying will be decreased in excess of 50 percent,

Asphalt patching will include only work required to avoid liability. Traffic striping will be reduced by approximately 50%. All striping except school crosswalks can be expected to deteriorate. Traffic sign maintenance will decrease by 25%.



PROGRAM OF SERVICE SUMMARY									
Fund General	Department or Street Li	Account 1-297							
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79				
Salaries Services and Supplies Capital Outlay	280,855	273,000	260,000						
Total Expense Personnel Quota Regular Seasonal	280,855	273,000	260,000						
Total Personnel									

The above budget figures can be reached by eliminating all street lighting except at signalized intersections. The City must continue to pay standby charges for Edison street light standards where the lights are turned off.



PROGRAM OF SERVICE SUMMARY										
Fund	Function		Department or Activity		Account					
Recreation	Recreation		Recreation		21-324					
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79					
Salaries Services and Supplies Capital Outlay	146,741 16,924 865	161,660 18,487 300	162,600 17,795 -0-	55,043 4,300 -0-	-					
Total Expense Personnel Quota Regular Seasonal	164,530 5 56	180,447 5 56	180,395 4 56	59,343 2 44						
Total Personnel	61	61	60	46						

The Recreation Department has proposed the following program cuts to meet the above proposed budget. Staff cuts of three full-time personnel and 34 part-time positions will result in the elimination of:

- Year-round open gymnasium program at all four high schools.
- School year special events, (i.e. Santa's Visit, Cheerleading Contest and Easter Egg Hunt).
- After school elementary playground program, (including arts and crafts, youth sports, cheerleading, special event days and general supervision).
- Community events, (i.e. 4th of July, Christmas Parade and Parks and Recreation Festival).
- Family Special Events, (i.e. Art and Music in the Park weekend, Outdoor Festival and the Chili, Kite and Bluegrass Festival).
- Junior High interschool sports competition and cheerleading program.
- Concert Band out of town concerts stage hands.
- All assistance to community groups, (i.e. Sister City, Fencing Association, Lion's Club, Bike Club, Arts and Crafts Association, etc.).
- A proposed school year teen program.
- The staff at the Senior Center.
- The summer Fun Van Program.

PROGRAM	OF	SERVICE	
---------	----	---------	--

SUMMARY										
Fund	Function		Department or	Activity	Account					
General	General Government		Administration		1-210					
Classification	Actual Expenses 1976-77	Current Budget 1977-78	Revised Current Exp. 1977-78	Proposed Budget 1978-79	Council Adopted Budget '78-79					
Salaries Services and Supplies Capital Outlay	58,790 6,757 611	72,308 7,767 370	73,441 9,315 270	103,889 9,940 50						
Total Expense Personnel Quota	66,158	80,445	83,026	113,879 5						
Regular Seasonal Total Personnel	4	4	4	5						

The increase in this budget is due to the inclusion of the Assistant to the City Manager to act as grants coordinator, assist in employee negotiations and related management staff responsibilities.

78 04228

U.C. BERKELEY LIBRARIES

C123312961

INSTITUTE OF GOVERNMENTAL STUDIES LIBRARY

NOV 1 8 2024

UNIVERSITY OF CALIFORNIA